

Rainwater and Wastewater Management: A Case Study of Dakar's Built-up area, Senegal

Abdoulaye Faty¹, Cheikh Diop¹, Waly Faye¹

1Département de Géographie – Université Cheikh Anta DIOP de Dakar (SENEGAL)

ABSTRACT

Urban water management rules have long been oriented towards the rapid disposal of rainwater and wastewater through combined or separate drainage networks. This type of urban water management has shown its limits in both developed and undeveloped countries, notably because of its inexorable degradation over time and the cost of its rehabilitation and adaptation to the increase in demand due to urban growth. Sanitation data from the Office Nationale de l'Assainissement du Sénégal. Rainfall data are processed and analyzed to describe the current situation and how variable and high rainfall affects the neighborhood. Approximately 70-92% of the Dakar re-gion's inhabitants have on-site sanitation facilities and sufficient income makes it difficult to manage their wastewa-ter without exposing the environment or the health of citizens. The volumes of domestic wastewater flowed into the environment, in addition to poorly evacuated rainwater, show that the current sanitation system in the Dakar region is largely outdated, and insufficient for an effective drainage of rainwater and wastewater. Increasingly, frequent flash floods of polluted storm water from large amounts of domestic sewage are occurring, resulting in damage to human health. Exceptionally high rainfall is in correlation with high daily rainfall, therefore in recent years daily rainfall higher than 100 mm have been recorded in connection with above-average annual rainfall. That increase in rainfall disrupts the drainage of wastewater in the region of Dakar. A pragmatic and voluntary policy based on the principles of ecohydrology to recreate natural areas will be the only way for Dakar to efficiently manage storm water and wastewater. It can bring Dakar in 2030 into the international group of sustainable green cities..

Key words: Management, rainwater, wastewater, rainfall, urban areas, Dakar

¹ Corresponding author: abdoulaye.faty@ucad.edu.sn

INTRODUCTION

Rainwater drainage and wastewater management in cities like Dakar represent a public health challenge. With the population growth and rapid globalization of the late 2000s, urban development is inevitable on the planet. Adaptation to climate change will therefore require the ability to adapt cities to new climatic and economic development conditions (FAO, 2012; Breuste, 2020). Exposure to flooding increased by 20-24% during 2000-2015 (Tellman et al., 2021; Carette et al., 2022). Changes in flood risk observed in recent decades are due to human factors such as urbanization and population growth rather than climate change alone (Tramblay et al., 2019; Caretta et al., 2022). Flooding intensifies the mixing of stormwater with wastewater and the redistribution of pollutants (Andrade et al., 2018; Caretta et al., 2022). In addition, contaminated floodwater poses an immediate health risk through water-related diseases (Huang et al., 2016; Andrade et al., 2018; Paterson et al., 2018; Setty et al., 2018; Caretta et al., 2022). Furthermore, floodwater contamination decreases aesthetic value compromising recreational activities, tourism attractiveness, property values, and drinking water management and treatment (Eves & Wilkinson, 2014; Caretta et al., 2022). Water, Sanitation and Health, WaSH, form a close dependency. Variations in temperature, rainfall, and extreme events cause an increase in the incidence of water-related diseases and neglected tropical diseases (Caretta et al., 2022). In Senegal, the rainy season corresponds to an 84% increase in the risk of diarrhea in children (Caretta et al., 2022). High levels of fecal contamination of drinking water and hands have been associated with an increase in childhood diarrhea (Caretta et al., 2022). Overflowing sewage leads to a 13% increase in the risk of gastrointestinal illness from source water contamination (Caretta et al., 2022).

Despite the magnitude of the impacts caused by sanitation deficiencies, more attention has been directed to the provision of potable water than to increasing the capacity of sewage and stormwater systems to accommodate heavier rainfall (Caretta et al., 2022). Urbanization must respond to both local and global challenges, respecting the three components Economy/Society/Environment. To this end, the concept of "green city" has emerged in recent years to meet the expectations of the SDGs. However, there is not yet a well-defined model. Historically, the notion of "sustainable city" replaced the notion of "ecological city" at the time of the Rio Conference in the 1990s. Environmental concerns were then linked to urban planning projects and economic, social and cultural constraints (Vernay et al., 2010; Kulinska and Dendera-Gruszka, 2019): the main interest was then the search for the well-being of city populations (Theys and Emelianoff, 2001). Thus, green cities refer to the development of communities that do not exceed the ecosystem's carrying capacity under the term "urban footprint" (Rees and Wackernagel, 1996; Luck et al., 2001; Jepson and Edwards, 2005). It promotes a holistic approach integrating social, economic, ecological and engineering sciences. It is within this framework that the notion of a sustainable green city can be linked to that of integrated urban water resources management. The notion of "green city" thus implies water supply facilities, garbage and wastewater disposal and treatment, regeneration of green spaces and water points, transportation regulation, energy consumption, etc. (Scott et al., 2019). But the notion of a sustainable "green city" now goes beyond simple land use planning. It aims to develop a resilient and sustainable urban environment, where the circular economy would reduce environmental impacts by emphasizing green spaces and balance with nature (Breuste, 2020; Sharifi et al., 2020). It engages with local land use policies, in continuous interaction with citizens and decision makers, for the support of economically and environmentally viable, socially accepted and time-efficient solutions.

Even if taking the environment into account is increasingly common in urban development, changing urban development as it has been practiced for decades means changing the paradigm, which is a difficult, complex and innovative process, especially in African cities. The situation in Dakar (Senegal) is worth considering. The unregulated settlement of new urban dwellers often takes place in risky areas (low-lying areas, flood zones, swamps, shores, etc.) where the lack of RainWater Management (RWM) can have serious consequences for infrastructure and public health, due to poorly drained stagnant water. This is all the more serious as the water quickly mixes with the overflow of sewerage, where drainage infrastructure is poorly maintained or non-existent. The water is then polluted and the residents affected by the floods require health care. The stagnation of water causes people to be in constant contact with unsafe water, debris, and live in poor hygiene conditions (PROGEP, 2012). This leads to skin diseases, respiratory infections or diarrheal diseases, which are highly prevalent in the region of Dakar of (Norman et al., 2011; WHO, 2019). Due to inefficient sanitation systems, the water table is polluted with high levels of nitrates and coliforms from contamination by black water (Gaye,

2011). For example, the lack of sanitation systems in the outskirts of Dakar has led to an increase in nitrate levels that are now very high (between 160 and 350 mg/l), well above the WHO drinking water standard of 50 mg/l (PROGEP, 2012; Coly et al., 2020).

Stormwater management (SWM) is becoming a crucial issue for sustainable development in new urban areas as is often the case in African cities. Similarly, the growing interest in sanitation focuses mainly on wastewater management, and takes too little account of SWM, which remains a less important topic often considered only at the time of disastrous one-off events causing uncontrollable and destructive floods (Leclercq, 2017). This is why, as an innovative approach in the management of development and urban environment, ecohydrology brings new tools for city actors to build a "sustainable green city" (SGC) as a performing, responsible and ecological city. It is within this framework that this paper considers the sustainability of Dakar in terms consequences of stormwater drainage on wastewater management. The choice of the Dakar region as a study site is justified by the availability of numerous national policy documents for an ecological model of SGC in West Africa, notably through the implementation of the Senegalese Emerging Plan (Plan Sénégal Emergent (PSE), phase 1: 2014-2018; phase 2: 2019-2023), which spearheads Senegal's national land use planning policy.

Study area

With an area of 547 km², the Dakar Region is home to 4,146,593 inhabitants in 2023 (ANSD, 2016), or 23% of the Senegalese population. The Dakar Region is divided into five departments, namely Dakar, Pikine, Guédiawaye, Keur Massar, and Rufisque, with its communes where density is unevenly distributed (Fig. 1). The high urbanization of the Dakar Region is essentially linked to a high concentration of factories and administrations, in addition to a high rate of rural exodus. The acceleration of urban growth has not been accompanied by significant infrastructure programs. The access to basic services remains low, at 33 percent (ANSD, 2017). Natural resources, as well as the human environment and the few "still" green spaces, are the targets of repeated pollution and nuisances of ever increasing scale.

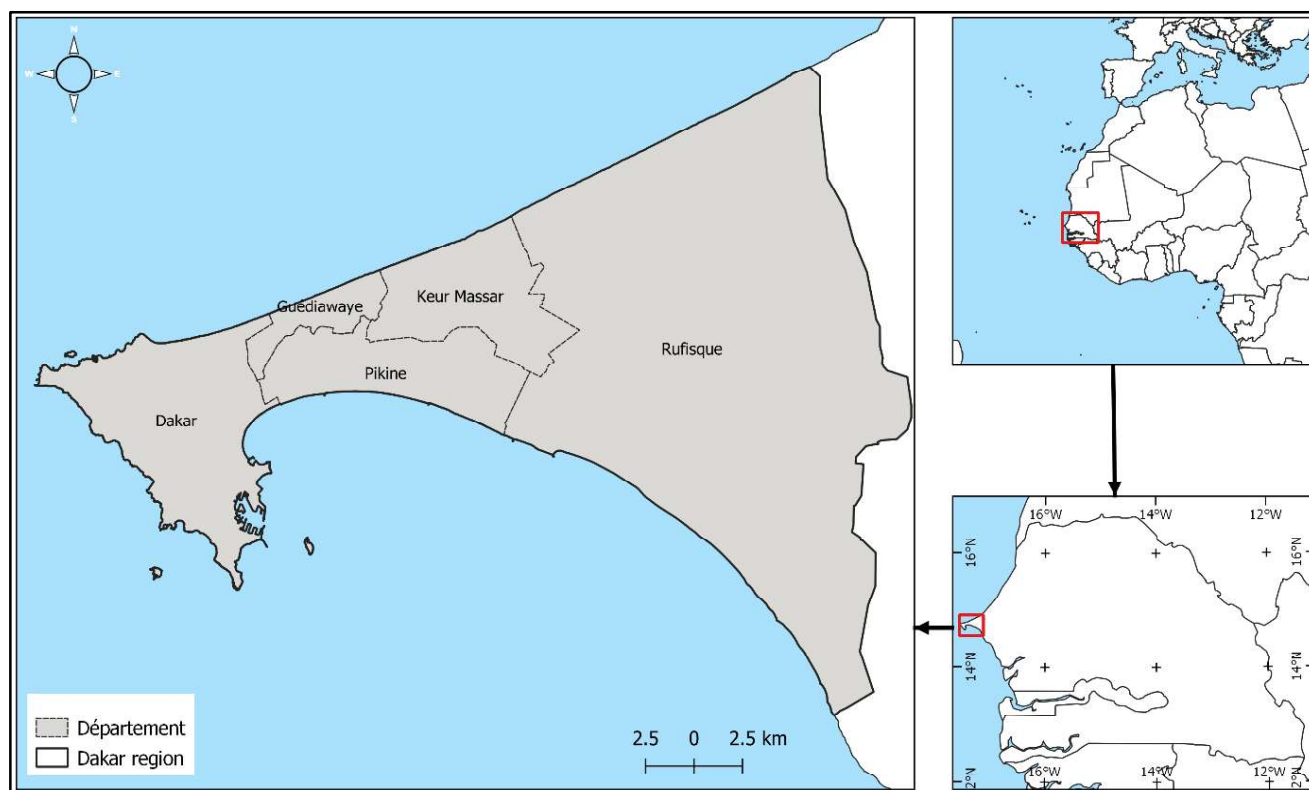


Figure 1: Study area

Methods

For the five departments of the Dakar Region, the calculation of domestic wastewater flows was based on data published by ONAS (Office National de l'Assainissement du Sénégal) and ANSD (2021). The state of the sewerage system was assessed on the basis of a bibliographical study and field work. Station rainfall data were collected at the National Weather Service (ANACIM: Agence Nationale de l'Aviation Civile et de la Météorologie). The annual rainfall data and the maximum daily rainfall data of the series 1951-2020 are used in this study. The 2022 rainfall has been compared that series. They were recorded at the Dakar-Yoff station, the synoptic station of Dakar region. It is located in the airport at Yoff and offers the longest, and the most complete time-series.

Hydrographic network

To this end, we propose to use hydrological-based mapping to describe the hydrographic network of intense runoff production zones, transfer and erosion zones related to flow velocities, and accumulation zones (A) of water and materials. Part of the work was the subject of field evaluation for georeferencing.

We identified the wastewater and rainwater treatment plants. There are four of them: Cambérène, SHS, Niayes and Rufisque. By using descriptive statistics, we estimated the number of people benefiting from the wastewater drainage system.

Rainfall evolution

To better understand rainfall dynamics in the Dakar region (Dakar, Pikine, Guédiawaye, Keur Massar and Rufisque), we used the Standardized Precipitation Index (SPI). The SPI is an index for assessing the state of drought or above-average rainfall. To calculate the SPI, records spanning at least 20-30 years are ideal, but 50-60 years or more is the optimal time period (Guttman, 1994). The Index has been used by many authors in the analysis of rainfall variations (Sailer et al., 2002; Ali & Lebel, 2009; Naresh Kumar et al., 2009; Du et al., 2012; WMO, 2016; Mupepi & Matsa, 2023; Zang et al., 2023).

The Standardized Precipitation Index (SPI) developed by McKee et al. (1993) has the following formula:

$$SPI = (X_i - X_m) / S_i$$

where X_i is the cumulative rainfall for a year i ; X_m and S_i , are the mean and standard deviation, respectively, of the observed annual rainfall for a given series.

The break in the annual rainfall series from 1951 to 2020 was determined with the Pettitt test (Pettitt, 1979). It was computed in the "R language and environment for statistical computing" (R Core Team, 2022). The test was executed with the package "trend", which provides functions of non-parametric tests (Pohlert, 2020).

We compared the highest daily rainfall of each year with the annual rainfall. The comparison showed the evolution of the daily maximums in relation to the average maximum and the annual rainfall of the 1950-2020 series. The analysis of daily extremes is necessary to understand the behavior of extremes in a context of increasing rainfall in the 2000s.

Neighborhoods in the departments of Dakar, Pikine, Guédiawaye and Keur Massar were visited from 2019 to 2022 to observe the impact of rainfall on the living environment. These observations have shown the consequences of wastewater that is difficult to evacuate during the rainy season.

• Findings

The results of the study revolve around the sewerage system, the hydrographic network and the evolution of precipitation.

.1. Drainage system in the region of Dakar

Sanitation in the Dakar Region is mostly an individual solution (or also known as self-sanitation). According to Gning et al (2017), 70% of the population resort to individual wastewater management systems instead of a connection to a drainage system. The majority of the population evacuates its wastewater in septic tanks, but most often in cesspools that ensure the mineralization of organic matter before infiltration into the soil. However, proven nitrate pollution of the ground water tends to show that pollution occurs close to the water table through wastewater infiltration (Sall and Vanclooster, 2009; Ba et al., 2016). These pits require regular emptying. More than 5,000 m³/d of sludge is produced daily (Gning et al., 2017). In 2010, the mechanical emptying market in the Dakar Region was estimated at USD 4 million (Chowdhry and Koné, 2012, in Gning et al., 2017), which was shared out among 208 sewage suction trucks. But for the past decade, economic growth and imports of bathroom accessories and tiles have greatly improved private sanitary conditions (Marfaing, 2019). This author believes that "the sanitation policy of Dakar really started" in 2013. Since then, many projects managed by the national agency in charge of sanitation (ONAS : Office National de l'Assainissement du Sénégal) have attempted to improve the sludge treatment sector, notably the Pilot Program for the Structuring of the Market for Fecal Sludge (PSMBV, 2011) and the National Program for the Sustainable Development of Autonomous Sanitation (PNDDAA, 2018). But despite this, Gning et al. (2017) emphasize that the method of emptying tanks remains highly correlated with household income: 70% of the richest households practice mechanical emptying while 54% of the poorest households use manual emptying, with the rest practicing "wild" emptying, that is to say getting rid of wastewater without any previous treatment.

Sanitary sewers in Dakar would therefore concern only 30% of the population, according to figures from Gning et al. (2017). The drainage system is of the separate type : wastewater and rainwater are not carried off by the same sewers. Wastewater is therefore collected and sent to a treatment plant for treatment before being discharged into the natural environment (ONAS, 2017). The Dakar region has four wastewater treatment plants (WWTPs) in operation, namely the WWTP of Cambérène for the Department of Dakar, the WWTP at Niayes for Pikine, the WWTP at Cité-de-la-Société-à-Habitat-Social (SHS) for Guédiawaye, and the WWTP at Rufisque for the Commune of Rufisque. Table 1 shows their nominal capacity (table 1).

Table 1: Rainwater plant capacity in the départements of the Dakar region (Source: ONAS, 2018) and estimates of the percentage of people actually connected to the drainage system

Départements	Name of the sewage plant	Capacity (m ³ /day)	Population (number)	Area (km ²)	Density (inhabitants/km ²)	m ³ /day per resident for 30% connected	Estimation of citizens serviced by a sewage plant (%)	Estimates of citizens serviced by a sewage plant
Dakar	Cambérène	19,200	1,216,737	77.12	15,777	0.053	16	194677.92
Guédiawaye	SHS	595	349,991	12.8	27,343	0.006	2	6999.82
Pikine	Niayes	875	1,243,004	95	13,084	0.002	1	12430.04
Rufisque	Rufisque	2,856	419,209	17.6	23,819	0.023	7	29344.63
Total or average		23,526	3,228,941	202.52	20,006	0.0020	8	243452.41

In 2018, the département of Keur Massar was part of the département of Pikine

With an average connection rate of 8% of the population and if the wastewater treatment plants were operating at their nominal capacity, the volume of water treated per capita would be low to very low depending on the department. This volume varies from 2 L/inhabitant in Pikine to 53 L/inhabitant in the département of Dakar. In addition, considering an average volume to be treated per day of 100 L/inhabitant, we estimate the percentage of population actually connected. This percentage varies from 1% in Pikine to 16% in Dakar. These figures represent a total of 92% of unconnected inhabitants in the Dakar Region.

The current sanitation situation in the Dakar Region is still very critical. The demographic growth associated with a major country-to-city migration has largely exceeded the sewage drainage infrastructure, despite major support from international institutions. Therefore, the Dakar Region continues to be an entirely and dangerously saturated area for more than two decades. The consequences of rainwater are largely influenced by the inadequacy of the sewage drainage infrastructure. In fact, rainfall variability, along with changes in groundwater, is a major threat in the environment of the urban area of Dakar.

Rainfall evolution and hydrological situation in the region of Dakar

The trend since the 1950s shows that there has been a decrease in rainfall corresponding to the droughts of the 1970s and 1980s (figure 2). These dry phases occurred in Dakar until the 2010s. Indeed, it is only in the 2010s that an ascending phase is observed. Lately, the 2022 rainfall was exceptionally high with 800.6 mm recorded. Since 1967, such a quantity has not been observed in Dakar. That was the equivalent of a 50-year return period that was recorded in Dakar in 2022.

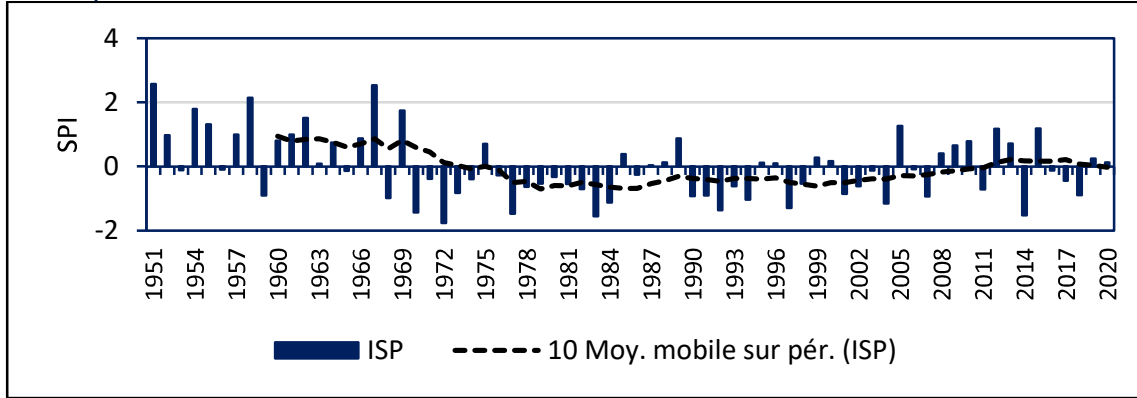


Figure 2: SPI from 1951 to 2020 in Dakar-Yoff

The 2022 rainfall is the first time that cumulative rainfall has exceeded the 1950-1970 average (the wettest decades from 1950 to the present) by 37%. Despite this increase, the last decade remains below the average of the pre-drought years. The 10-year moving average curve of the IPS is positive, but barely above zero. Thus, the break in the series remains in the 1960s. The Pettitt test gives 1969 as the year of the rainfall break (figure 3).

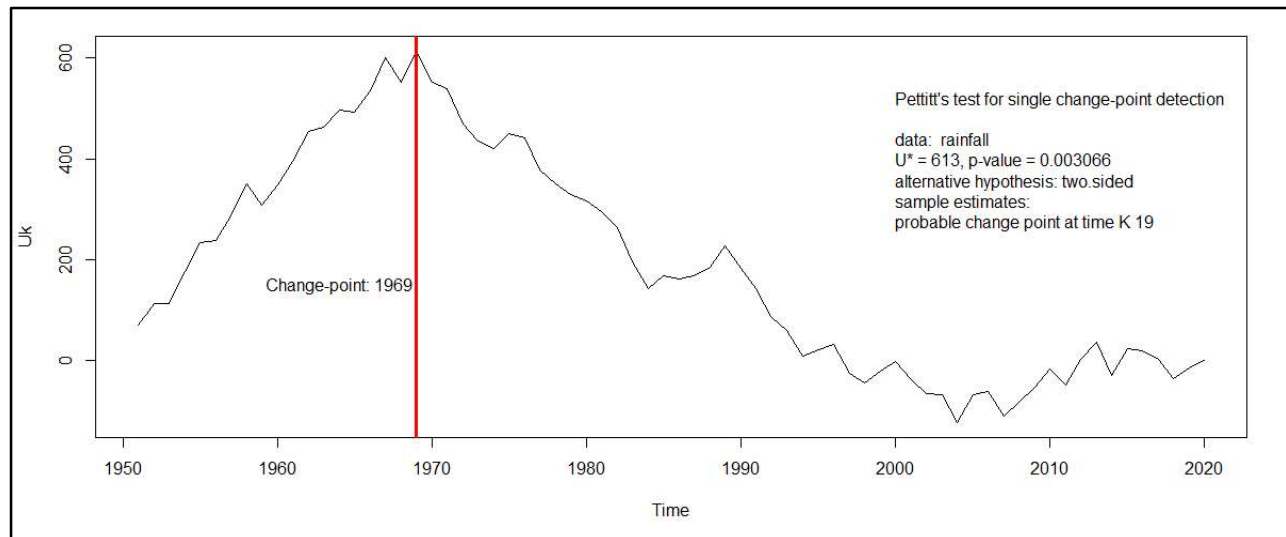


Figure 3: Detection of a change-point with Pettitt's test at Dakar-Yoff station from 1951 to 2020

The increase in precipitation in the 2010s has been insufficient to create a real break in the precipitation trend. Despite significant annual rainfall recorded in 2005, 2012, 2015 and 2022, below-average amounts have also been observed recently, such as in 2004, 2007, 2011, 2014 and 2018.

The Dakar region is dotted with water bodies from the northeast, with Lake Retba, to the Park located in Hann (Figure 4). Reflecting the topography, these low-lying areas are vulnerable to flooding. In addition, they are the final destination of runoff water that feeds the many temporary watercourses of Dakar.

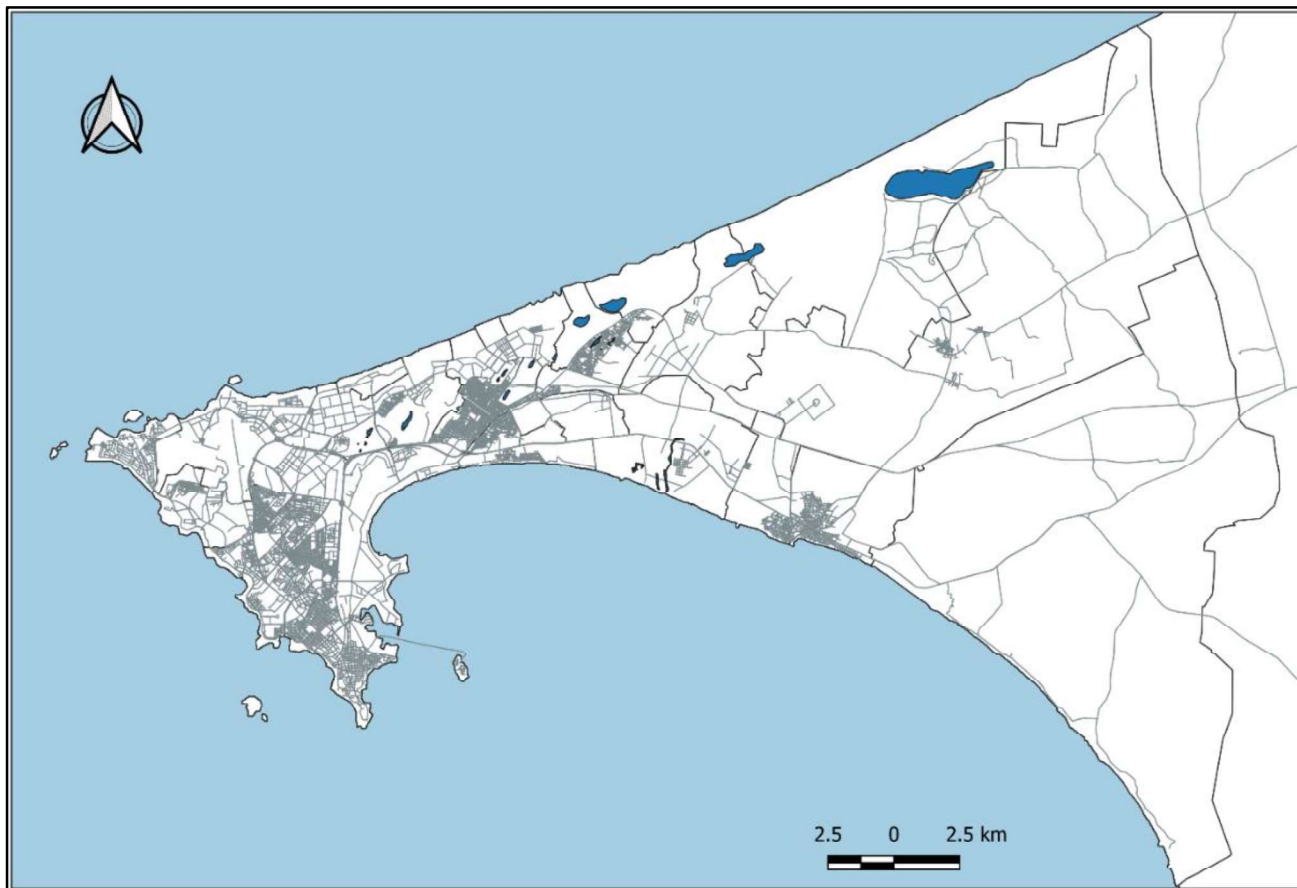


Figure 4: Water bodies in the Dakar Region

Land use shows that the communes located along the water bodies are physically vulnerable due to topography and hydrography. Thus, the center of the region (departments of Keur Massar, Guédiawaye and Pikine) is exposed to temporary runoff.

3. Extreme rainfall and sanitation

The daily maximums are as variable as the annual rainfall (figure 5). They were higher in the period before the 1969 change-point. Indeed, they exceeded 150 mm twice (1962 and 1964). They were lower during the dry decades of the 1970s and 1980s. The highest maximum was only 114 mm (1989) during the below-average period. Most years during this dry period had below-average daily maximums (71 mm). The recovery of rainfall in the 1990s and 2000s resulted in higher daily maximums. For example, 144 mm was recorded in 1996 and 161 mm in 2012. The 2012 maximum was the highest, never observed since recording started at Dakar-Yoff in 1947.

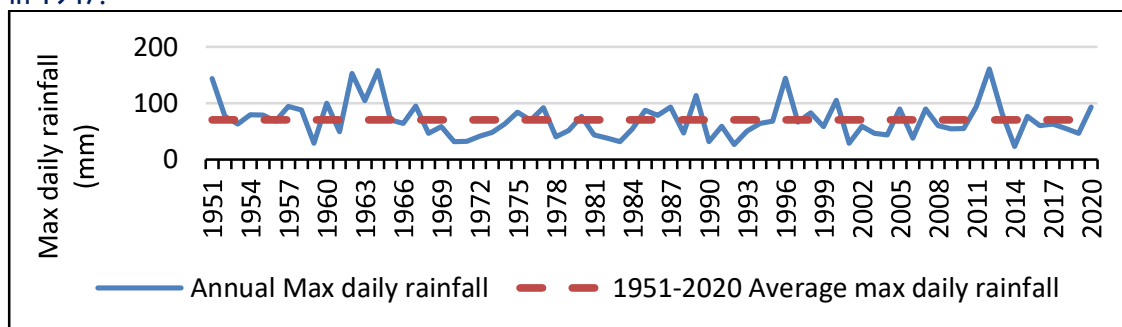


Figure 5: Maximums daily rainfall at Dakar-Yoff from 1951 à 2020

The recovery in precipitation corresponds to a high frequency of rainfall extremes. The correlation coefficient between the annual rainfall and the daily maximum is positive (0.6). Those extreme rains cause flooding and disrupt wastewater disposal. In fact, during the rainy season, malfunctions are noted in the wastewater drainage system. Such disruptions negatively affect the neighborhood because of the wastewater that mixes with the rainwater (illustration 1).



Illustration 1 : Stagnant water in Dakar during the rainy season (C. Diop, a : juillet 2020, b, c, d : septembre 2019)

In several neighborhoods of Dakar, both the communal drainage system, with the pipes and channels managed by the Office National de l'Assainissement du Sénégal, and the individual tanks are exposed to the influx of rainwater. Also, it is not uncommon to see stagnation of rainwater and wastewater.

Failures in the sewage disposal system pose a threat to the groundwater, the aesthetics and the health of city dwellers in the suburbs of Dakar. Rainwater, because of its intensity with extremes and successive days of rain, is another threat. During the rainy season, the impact of human interventions modifies the urban hydrology. Thus, extreme rains indirectly pose a sanitation and hygiene problem (through runoff and flooding).

• Discussion

The current increase in rainfall in the Dakar region happens when ground water is not pumped anymore due to their pollution by domestic wastewater, as confirmed in the study by Ndiaye et al. (2016). It poses not only a recurrent annual risk of flooding (WB, 2009), but also public health risks through the development of diseases related to wastewater. Indeed, rainfall has increased by 41% compared to the 1970-2004 series. This increase in rainfall in the peninsula of Dakar has led to systematic flooding at many places in the city and its outskirts, simply because it is impossible for the rainwater to infiltrate the soil, which is soaked in dirty water. The wastewater from the 70% to 92% of the population that is not connected to the communal drainage network

(table 1) and an estimated loss of 50% into the environment represent an annual volume of wastewater of the order of 50 to 25 million m³/year directly flowed into the soil. The contamination of the ground water, due to the inefficiency of individual sanitation solutions, has been highlighted in the suburbs of Dakar. Collin and Salem (1989) found nitrate concentrations of 497 mg/l in the water that feeds the groundwater table in Pikine. Bassel (1996) found high nitrate levels in relation to wastewater. He spoke of chemical leaching of wastewater by rainwater. Using modelling for the suburbs of Dakar, Abidjan and Abomey-Calavi Templeton et al. (2015) showed that it would take 50 years for the nitrate concentration in the groundwater to exceed the World Health Organization limit value for drinking water (50 mg/l). Our analysis of precipitation shows that 1969 remains the most significant break despite the recovery of precipitation in the 1990s and 2000s. The 1960s break remains the most significant from the beginning of observations until 2018 (Sagna, 1995; Dacosta et al., 2002; Faye, 2019; Ndiaye et al., 2020). Thus, as early as the 1990s, environmental problems related to rainwater and sanitation have been observed (Bassel, 1996). Heavy rainfall, however, dilutes water and reduces pollutant concentrations (Bassel, 1996).

Extreme rainfall was recorded mostly in the above-average periods. Descroix et al. (2013) found high daily amounts, above 40 mm, associated with the increase in annual rainfall in the 2000s in the Sahel. This greater frequency of daily rainfall was observed in Senegal (Diop et al., 2014; Diop and Sagna, 2019).

The losses constitute a valuable resource because they are water rich in organic matter that can be used for plant production, under certain conditions to be respected (Gaye, 2011). The idea of reusing them to produce plant biomass in peri-urban and urban areas is an integral part of the Smart Clean Garden concept (Orange et al., 2018) mobilizing the principles of ecohydrology.

• Conclusion

The link between storm water management, wastewater management, urban planning in the city of Dakar and land management is obvious. But it is still relatively little or not taken into consideration. The challenge is to take charge of the development of urban areas, taking into account both storm water and wastewater. The latter concentrates organic contents of interest for soil fertility, but also pathogenic elements dangerous for human health. Extreme rains, as in 1996, 2000 and 2012 in Dakar with daily rainfall of more than 100 mm, favor flooding, but also stagnation of wastewater, as heavy rains disrupt the functioning of the drainage system and cause septic tanks to overflow. The low rate of the population connected to the sewage system (8%) makes it difficult to treat the wastewater before it is flowed into the environment. The 92% of the population using septic tanks represent a threat to a proper management of the environment of city.

Given the multiple issues at stake for health, the environment and the urban economy, it is urgent that planning policies integrate urban and peri-urban territories into a whole. Policies must consider at the same time residential areas, market gardening and green spaces, in order to build a "sponge city" capable of absorbing rainwater and wastewater, destroying their pathogenic components and mobilizing organic matters useful for green production (green spaces and market gardening).

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